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Programmatic Agreements for Military Training and Training Area Management

March 24, 2015

Kick-Off Meeting



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Agenda

- I. Welcome
- II. Purpose
- III. Programmatic Agreement (PA) Basics
- IV. Army Proposal
- V. PA Development Process
- VI. Group Discussion



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Introductions



Purpose of Tonight's Meeting

1 To describe the Army's initial proposal:

Develop Programmatic Agreement(s) to manage Army's historic preservation responsibilities connected to recurring military training actions and associated land management actions in Hawaii.

2 To solicit initial feedback regarding proposal, public involvement, and path forward.



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What is a Programmatic Agreement (PA)?

A Programmatic Agreement (or “PA”) is:

- Formal document listing agreed-upon terms and conditions to comply with Section 106 requirements of National Historic Preservation Act
- Describes process and actions that will be taken to resolve potential adverse effects of a federal agency program
- Alternative to Section 106 4-step process
- Intended to be flexible – adaptable to different circumstances, needs



When is a PA recommended?

Programmatic Agreements are recommended for:

- Any effects that are similar and repetitive
- Routine management activities occurring at a Federal installation or land managing agency
- Other circumstances warranting a departure from normal section 106 process



Why pursue a PA?

Programmatic Agreement Benefits:

- Provides consistent, predictable process for review
- Consolidates “patchwork” of previous consultation outcomes
- Clearer communications to Army range managers and training planners
- Better outcomes on the ground for preservation of properties
- Reduces paperwork and time spent on repetitive “no effect” undertakings
- Resolves parties’ concerns regarding numerous letters, notices
- Maintains review and accountability for smaller undertaking review



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Who's involved? What are their roles?

U.S. Army in Hawaii	Proposes agreement; conducts consultations and public involvement; signs agreement.
Advisory Council on Historic Preservation	Participates in consultations; assures preservation requirements are met; signs agreement.
State Historic Preservation Division	Participates in consultations; represents interests of public; contributes localized knowledge of historic properties and their significance; signs agreement.
Native Hawaiian Organizations, interested parties / individuals	Participates in consultations; shares recommendations and concerns.
Higher Army Commands	Assures process and documents meet requirements and conform to Army policies and guidance.
General Public	Kept apprised of consultations; provided opportunity to comment; shares recommendations and concerns.



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What is the Army proposing?

Army Proposal:

- To develop Programmatic Agreement(s) to manage Army's historic preservation responsibilities connected to recurring military training actions and associated land management actions in Hawaii.



What is the Army proposing?

Proposed Structure of Programmatic Agreement(s)

- **Army envisions two separate PA documents**
 - Pohakuloa Training Area PA
 - Oahu PA (excluding Makua and Kawaiiloa)
- **Possible Alternatives**
 - Include both islands in one PA
 - Develop separate agreements for each training area



What is the Army proposing?

Proposed areas for inclusion in PA(s):

- **Hawaii Island training areas:**

- Pohakuloa (including Keamuku Training Area)
- Kawaihae

- **Oahu training areas:**

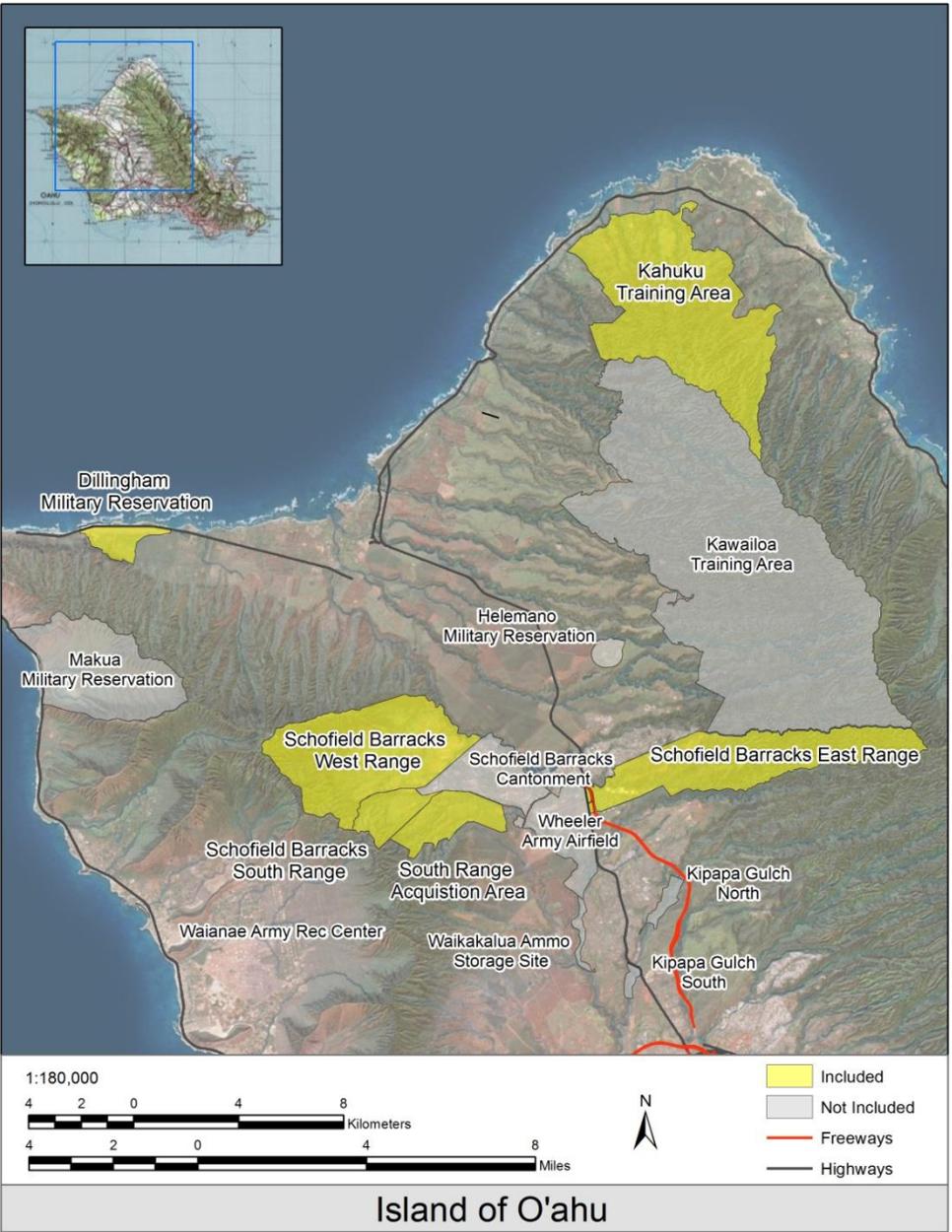
- Schofield Barracks (including East Range)
- Kahuku
- Dillingham

- **Excluded Areas:** Makua, Kawaihoa, cantonment areas, other installation areas (Tripler Army Medical Center, Fort DeRussy, etc.)



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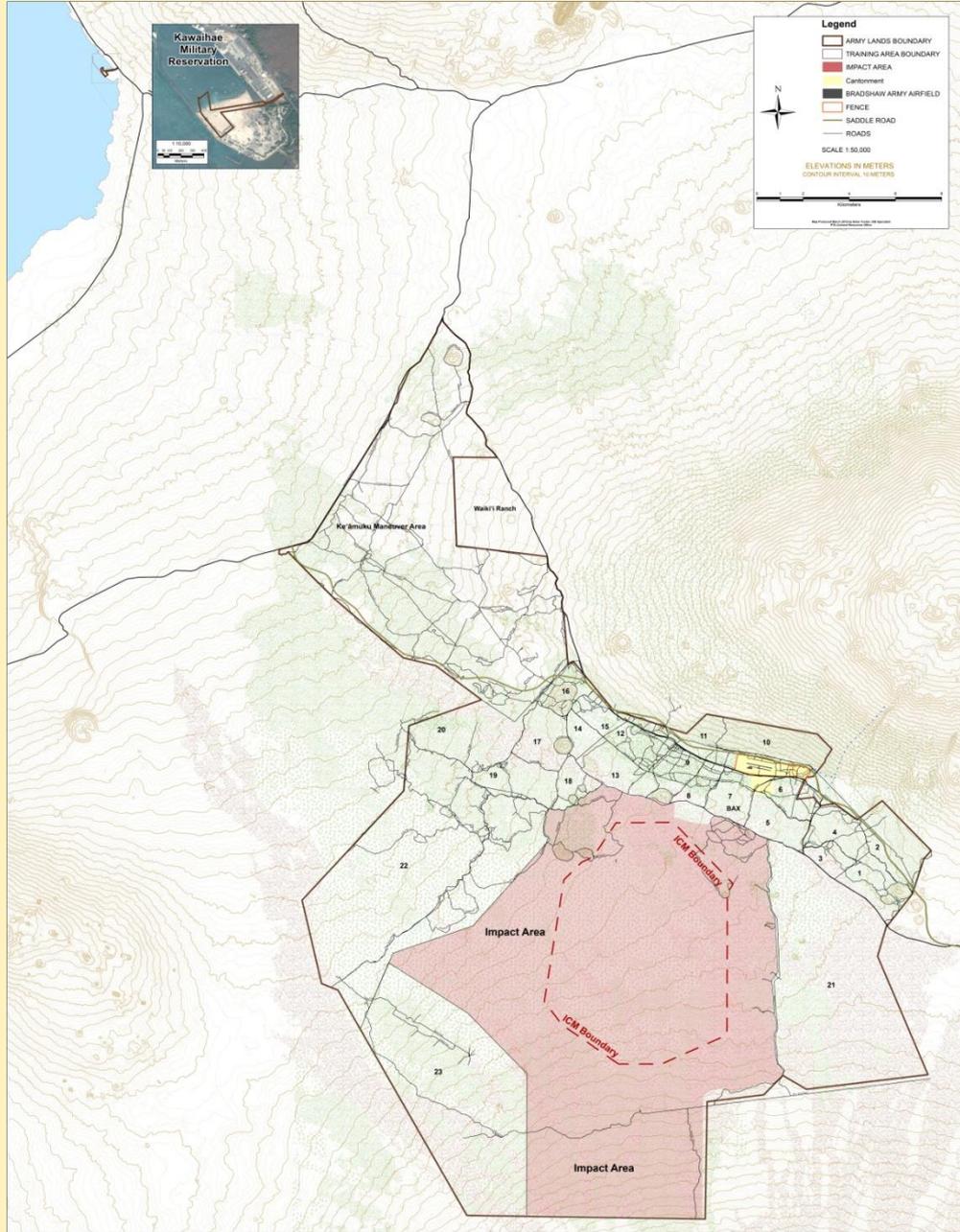
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What is the Army proposing?

Proposed activities to be included in PA(s):

- Current regularly recurring military training activities
- Recurring range maintenance activities
- Recurring training area management activities



What is included in a PA?

General Structure of PA

- “Whereas” declarations, or “Preamble”
- Stipulations defining general framework
- Stipulations for specific actions and processes
- Administrative Provisions
- Supporting Information (Appendices)



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What is included in a PA?

Anticipated Stipulations

Undertakings that may proceed without further review

Undertakings that may proceed with CRM determination of no effects / no adverse effects; periodic reports

Undertakings that may proceed with streamlined consultation

Circumstances that elevate any of the above into the 4-step process

Periodic reports and review of effectiveness of procedures being implemented



What is included in a PA?

Anticipated Administrative Provisions

Anti-Deficiency Act disclaimer	Post-review discovery procedures
Dispute resolution procedures	Reports and reporting commitments
Amendment processes	Confidentiality of sensitive information
Duration and / or expiration dates	Termination procedures
Additional Federal involvement	Others as may be required or needed



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What is the plan for moving forward?

The Army's Hawaii Cultural Resources staff proposes:

- Host periodic meetings on pre-announced topics
- Draft sections of PA based on discussions and input
- Staff drafts with higher Army Commands for their review
- Circulate results to all participating / interested parties
- Repeat cycle until issues and concerns are adequately addressed and satisfactory agreement is achieved



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Group Discussion



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Comments, Suggestions, Ideas?

Oahu

Contact: Mr. Richard Davis, Cultural Resources Program Manager
U.S. Army Garrison–Hawaii

Mail: U.S. Army Garrison–Hawaii, Environmental Division
Attn: Military Training Programmatic Agreement
948 Santos Dumont Ave.
Schofield Barracks, HI 96857

Email: richard.d.davis154.civ@mail.mil

Phone: Call (808) 655-9709



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Comments, Suggestions, Ideas?

Hawaii

Contact: Dr. Julie Taomia, Archeologist
U.S. Army Garrison-Pohakuloa

Mail: U.S. Army Garrison – Hawaii, Environmental Division
Attn: Military Training Programmatic Agreement
P.O. Box 4607
Hilo, HI 96720

Email: julie.m.taomia.civ@mail.mil

Phone: Call (808) 969-1966